

In the absence of organic legislation, the Committee is entirely without guideposts in evaluating the programs for which appropriations are being requested for the fiscal year 1953. On the other hand, it is obvious that the United States has very definite responsibilities in management and defense of these islands, not only under the trusteeship agreement with the United Nations, but because of the tragically high cost paid with American lives in acquiring them. In view of these facts, and in light of the testimony offered during the hearings, the Committee has recommended an appropriation of approximately the same amount as has been available during the year 1952, but will in no wise consider requests for additional funds in the absence of proper legislation.

Additional language provisions contained in the bill are designed to establish proper accountability of appropriated funds, to return revenues from the Trust Territory to the Treasury of the United States, and to provide for the proper control of any other financial operations in which the High Commissioner and his staff are, or may become, involved.

The activities to be financed under the appropriation of \$4,876,500 recommended in the bill are shown in the tabulation which follows. The specific amounts allowed for each item are to be adhered to without exception.

	Amount
High Commissioner's Office	\$54,000
Judiciary	38,000
Grants:	
General administration	2,100,000
Legal and public safety	140,000
Agriculture assistance and land title work	195,000
Public health	624,500
Education	375,000
Public works	1,350,000
<b>Total</b>	<b>4,876,500</b>

In accomplishment of the Trust Territory program, it is the Committee's desire that the process of returning lands to those islanders who have been previously dispossessed be moved ahead as rapidly and with as little legal formality as is absolutely necessary. It is also the wish of the Committee that increased efforts be made to employ islanders throughout the Territory to reduce the number of American personnel on the rolls.

#### ALASKA PUBLIC WORKS

The budget estimate of \$20,000,000 for the construction of 25 projects under the Alaskan public works program has been reduced by the Committee to \$7,000,000, the same amount as was appropriated for the current year.

The Committee fails to understand why a construction program including projects not yet acted upon by local communities with respect to their portion of the costs is submitted to it this year, since funds were refused on the same basis last year. The Committee has eliminated all funds requested for projects requiring authorizing elections by the residents of the local communities where the same have not been held. In addition, the Committee has eliminated funds

for other projects for which the final plans and specifications are not either in the final stages of development or completed.

The Committee received testimony during the hearings which would indicate that very little effort has been made by the Alaskan Public Works Office or by the municipalities benefiting from this program to raise their half of the cost of the desired project or even to prepare final plans and specifications on which solid estimates could be based, before seeking Federal funds from the Congress. It is not the Committee's intention to appropriate in a vacuum. Definite evidence to the effect that the municipalities seeking benefits from this program have made positive efforts to assume their share of responsibility will be required for all projects hereafter.

## CONSTRUCTION OF ROADS, ALASKA

The Committee has allowed the budget request of \$17,000,000 for this program which is a decrease of \$3,000,000 below the appropriation for 1952. The bulk of the appropriation will be used for continuation of approved construction already in progress and for reconstruction of previously approved roads.

## OPERATION AND MAINTENANCE OF ROADS, ALASKA

The Committee recommends the budget estimate of \$3,318,000 for this program, an increase of \$378,000 above the amount appropriated and recommended for 1952. The increase has been allowed to provide for the maintenance of an additional 274 miles of roads which will be completed by the end of the current fiscal year.

## CONSTRUCTION OF ALASKA RAILROAD

The budget estimate of \$16,000,000 contained proposals for rehabilitating the Seward to Portage section of the railroad and for large expansions in coal handling facilities and for extending the Anchorage train yards. The Committee recommends an appropriation of \$3,906,000, a reduction of \$12,094,000 below the budget estimate.

to \$3,500,000, a reduction of \$12,094,000 below the budget estimate. The Department was advised in the Committee's report last year that the Committee did not intend to provide appropriations for an endless program of additional capital investments in the Alaska Railroad until realistic long-range objectives to accomplish well defined transportation needs had been worked out. This year the Committee received conflicting testimony with respect to the relative capacity of an improved railroad line and a recently completed highway in meeting the objectives sought--that of relieving the Port of Whittier. The Committee also received considerable testimony with respect to the importance of this improvement in the railroad to the defense program in Alaska, and does not desire to handicap that program. However, the differences existing within the Department between the roads program and the railroad proponents will have to be resolved in a coordinated plan for transportation before the Committee can act intelligently with respect to this type of request. The funds for improvement of the Alaska Railroad have been denied.

The further reduction of \$3,000,000 is to be absorbed in the other expansion and improvement programs proposed in the budget estimate.

The General Accounting Office has made available to the committee a preliminary report of an audit of The Alaska Railroad in which a number of recommendations are made with respect to financial affairs, operating practices, and general management. The Committee is of the opinion that certain of the recommendations should be adopted immediately and others should receive active consideration with a view to advising the Committee next year as to whether or not it would be practical to adopt them also.

The Committee concurs in the recommendation that the Railroad be required to operate with a business-type budget submitted annually to the Congress for approval in order that it may examine the enterprise as a business operation. The Department advised the committee during the hearings that steps had already been taken to submit the 1954 budget on a business-type basis. Other recommendations which the committee feels should be adopted immediately are: (1) tariffs to be fixed to cover as nearly as practicable all costs including depreciation and a fair rate of return on the Government's investment, including the river boat operations; (2) give consideration to the possibility of placing the operation of the McKinley Park Hotel under a concession contract; (3) make arrangements to divest itself of steam power facilities operated in the Anchorage area; (4) prescribe a manual of orders covering the administrative and operating policies in which the authorities, responsibilities, and duties of the departments and offices of the Railroad are adequately and clearly stated; (5) periodic review of the prices charged to its employees and others using the messhouses operated for the purpose of having such operations on as nearly a self-sustaining basis as possible; (6) commissary facilities at Anchorage should be abolished; and (7) continuation of the program for improving the accounting and reporting of the Railroad's operations.

VIRGIN ISLANDS PUBLIC WORKS

The Committee recommends the budget estimate of \$2,567,000, an increase of \$1,574,030 above the appropriation for 1952. These funds will be used for the continuation of the hospital and school construction program previously approved.

ADMINISTRATION, DEPARTMENT OF THE INTERIOR

The appropriation request of \$2,525,000 is recommended for administrative activities of the Department, consisting of departmental direction, program direction and coordination, management, and legal services. This represents an increase of \$230,089 above the amounts allowed and recommended in 1952 and will provide for some additional positions in direction and administration of the critical water and power, mineral resources, and land management programs of the Department. The appropriation recommended is approximately four-tenths of one percent of the total budget for the Department of the Interior and the total number of positions allowed, including the new ones, is considerably below those provided for the fiscal year 1951.

It is the Committee's desire that stronger and more direct control be established over the legal activities of the Department. In order to realize this objective, the legal positions throughout the bureaus of the Department, both in Washington and the field, are to be put under the direct control of the Solicitor. The budget estimate for 1954 will show all legal positions throughout the Department as a part of the Solicitor's Office and the estimates and justifications are to be arranged accordingly.

#### VIRGIN ISLANDS CORPORATION

The Committee recommends \$1,216,000 for the activities of the Virgin Islands Corporation, a reduction of \$1,509,000 below the 1952 appropriation and \$704,000 below the estimate of \$1,920,000 for 1953.

In making the reduction in the budget request, the Committee has eliminated \$690,000 programmed in the Revolving Fund estimate for the acquisition, expansion, and rehabilitation of power facilities on St. Thomas Island. The Committee was advised that the municipal council of St. Thomas and St. John passed a resolution on October 10, 1951, authorizing the Virgin Islands Corporation to request appropriations from the Congress for this purpose. If the municipal council is willing to dispose of these facilities, the Committee desires that further efforts be made to interest private capital. Under any circumstance, the Committee does not intend to authorize appropriations unless the council specifically offers the power facilities for sale.

A further reduction of \$14,000 has been made in the program of grants in support of soil and water conservation work, the promotion and development of the tourist trade, and agricultural aids. The amount allowed for these purposes is \$130,000, the same appropriation as was allowed in 1952.

#### GENERAL PROVISIONS

The Committee has approved all deletions in the general provisions proposed in the budget submission and proposes only one change which appears in section 108. This section authorizes transfers to the Department of Interior pursuant to the Federal Property and Administrative Services Act of 1949 of property, other than real, excess to the needs of the Navy Department for operations conducted in the administration of the Trust Territory of the Pacific Islands and American Samoa. The Committee has expanded this provision to permit transfer of such properties from any Federal agency for operations in any territory.

#### LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore included in connection with any appropriation bill are recommended:

On page 6, lines 11 through 13, in connection with management of lands and resources, Bureau of Land Management:

*Provided further, That, for the purpose of surveying federally controlled or intermingled lands, contributions toward the cost thereof may be accepted.*

On pages 8 and 9, lines 22 through 24, and 1 through 3, respectively, in connection with construction, Bureau of Indian Affairs:

*Provided, That of the amount included herein for the construction of roads and trails, such part of the amount as determined by the Commissioner of Indian Affairs shall be available only for roads and trails which State and local governments agree to take over and maintain when the improvement is completed.*

On pages 13 and 14, lines 24 and 25, and 1 through 12, respectively, in connection with construction and rehabilitation, Bureau of Reclamation:

*Provided further, That until such time as a repayment contract, covering the proper share of the cost of the facilities hereinafter stated, shall have been entered into between the United States and the prospective water users, no part of this appropriation shall be available for the initiation of construction of any dam or reservoir where the dominant purpose thereof is storage of water for irrigation or water supply, or any tunnel, canal or conduit for water, or water distribution system related to such dam or reservoir: Provided further, That funds appropriated in this Act and heretofore for all such structures now under construction, shall not be available after January 1, 1954, unless such repayment contracts shall have been entered into by the prospective water users.*

On page 26, lines 8 through 15, in connection with the management of resources, Fish and Wildlife Service:

*And in addition, there are appropriated amounts equal to 25 per centum of the proceeds covered into the Treasury during the next preceding fiscal year from the sale of sealskins and other products, to remain available for expenditure during the current and next succeeding fiscal years for management and investigation of fish and wildlife resources of Alaska, including construction.*

On pages 29 and 30, lines 19 through 25, and 1 through 13, respectively, in connection with administration of territories, Office of Territories:

*Provided further, That on and after July 1, 1952, all receipts from operation of the Trust Territory of the Pacific Islands, including receipts of all agencies or instrumentalities established or utilized by such Trust Territory or by other agencies or instrumentalities of the United States in administering such Trust Territory, shall be paid into the Treasury as miscellaneous receipts, and all financial transactions of such Trust Territory and of such agencies and instrumentalities shall be audited by the General Accounting Office in accordance with the provisions of the Budget and Accounting Act, 1921 (42 Stat. 23), as amended, and the Accounting and Auditing Act of 1950 (64 Stat. 34). Receipts and expenditures of such Trust Territory and of such agencies and instrumentalities shall, except as otherwise expressly provided by law, be subject to all laws relating generally to the budgeting, receipt, custody, and application of public monies: Provided further, That no part of any appropriation in this Act shall be used in the administration of the Trust Territory of the Pacific Islands for any purpose not authorized by law.*

## PERMANENT AND INDEFINITE APPROPRIATIONS, GENERAL AND SPECIAL FUNDS

	Appropriated, 1952	Estimated, 1953	Increase (+) or decrease (-)
Continuing fund, Southeastern Power Administration	\$50,000		-\$50,000
Continuing fund, Southwestern Power Administration	250,000	\$231,000	-19,000
Replacement of personal property sold	476,993	516,400	+39,407
Range improvements	380,000	390,000	+10,000
Payments to States (proceeds of sales)	116,428	75,000	-41,428
Payment of royalties to Oklahoma	6,165	7,000	+835
Leasing of grazing lands	10,403	6,000	-4,403
Payments to States (grazing fees)	66	100	+34
Oregon and California grant lands, deficiency payments to counties in lieu of taxes	951,653		-951,653
Coos Bay Wagon Road grant lands, payments to Coos and Douglas Counties, Oreg., in lieu of taxes	26,000	26,000	
Oregon and California grant lands, payments to counties	3,172,177	6,712,500	+3,540,323
Payments to States from grazing receipts, public lands	288,345	361,400	+73,055
Mineral Leasing Act, payments to States	14,700,000	17,500,000	+2,800,000
Alaska school lands, payment to Alaska	600	600	
Claim and treaty obligations, Indian affairs	151,020	140,500	-10,520
Operation and maintenance revenues, Indian irrigation systems	1,500,000	1,500,000	
Power revenues, Indian irrigation projects	1,500,000	1,500,000	
Acquisition of lands and loans to Indians in Oklahoma, Act of June 26, 1936	500	500	

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Indian arts and crafts fund-----	200	200	-----
Payments to States of Arizona and Nevada-----	600,000	600,000	-----
Payment of interest on advances from Treasury-----	3,250,000	3,000,000	-250,000
Payments to farmers' irrigation district (North Platte project)-----	10,100	12,000	+1,900
Refunds and returns-----	20,000	20,000	-----
Continuing fund, emergency expenses, Fort Peck project, Montana-----	715,400	819,000	+103,600
Payments from proceeds of sale of water, Geological Survey-----	800	800	-----
Development and operation of helium properties, Bureau of Mines-----	776,000	776,000	-----
Educational expenses, children of employees, Yellowstone National Park-----	72,603		-72,603
Authorized expenditures of collections made by National Park Service-----	308,148	684,395	+376,247
Migratory bird conservation fund-----	3,900,000	3,900,000	-----
Federal aid in wildlife restoration-----	17,846,424	9,000,000	-8,846,424
Federal aid in fish restoration and management-----	2,929,250	2,000,000	-929,250
Management of national wildlife refuges-----	740,127	744,750	+4,623
Administration of Pribilof Islands-----	1,614,000	1,938,000	+324,000
Expenses, incident to sale of refuge products-----	32,000	32,000	-----
Payments to counties under Migratory Bird Conservation Act-----	246,709	248,250	+1,541
Alaska Railroad fund-----	16,400,000	17,000,000	+600,000
Total, general and special funds-----	73,042,111	69,742,395	-3,299,716

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## TRUST FUND APPROPRIATIONS

(Not a charge against revenue)

	Appropriated, 1952	Estimated, 1953	Increase (+) or decrease (-)
Construction of electric transmission lines and substations, contributions, Bonneville power project.....	\$65,350		-\$65,350
Deposits by individuals for surveying public lands.....	20,000	\$20,000	
Administration and protection of grazing districts.....	80,000	80,000	
Indian moneys, proceeds of labor.....	1,250,000	1,250,000	
Miscellaneous trust funds of Indian tribes.....	17,039,000	17,040,000	+1,000
Advances, authorized services, Geological Survey.....	425,000	425,000	
Advances by States, etc., for construction, operation, and maintenance of reclamation projects, including investigations.....	1,101,839	1,210,000	+108,161
Donations, including land, national parks.....	20,000	20,000	
Gifts or bequests of personal property, national parks.....	7,174	3,242	-3,932
Birthplace of Abraham Lincoln, preservation of, national parks.....	1,585	1,585	
Miscellaneous contributed funds, Fish and Wildlife Service.....	100,000	100,000	
Improvement of roads, bridges, and trails, Alaska.....	250,000	250,000	
Total appropriations, trust funds.....	20,359,948	20,399,827	+39,879
Total, permanent and indefinite appropriations, including trust funds.....	93,402,059	90,142,222	-3,259,837

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**COMPARATIVE STATEMENT OF APPROPRIATIONS FOR 1952, ESTIMATES FOR 1953, AND AMOUNTS  
RECOMMENDED IN THE BILL FOR 1953**

Agency and item	Appropriations, 1952 <sup>1</sup>	Budget estimates, 1953	Recommended in bill for 1953	Bill compared with—	
				1952 appropriations	1953 estimates
<b>OFFICE OF THE SECRETARY</b>					
Connally Hot Oil Act, enforcement of-----	\$169,670	\$187,000	\$170,000	+\$330	-\$17,000
Power and energy studies, New England and New York-----		50,000			-\$50,000
Southeastern Power Administration:					
Construction-----	302,500	6,350,000	959,500	+657,000	-5,390,500
Operation and maintenance-----	216,000	795,000	760,000	+544,000	-35,000
Southwestern Power Administration:					
Construction-----	3,375,000	<sup>2</sup> 4,150,000	<sup>2</sup> 4,150,000	+775,000	
Operation and maintenance-----	1,255,712	1,500,000	1,450,000	+194,288	-50,000
Continuing fund <sup>3</sup> -----	250,000	1,425,000	231,000	-19,000	-1,194,000
Total, Office of the Secretary-----	5,318,882	13,032,000	7,489,500	+2,170,618	-5,542,500
Commission of Fine Arts-----	21,200	26,400	21,200		-5,200

<sup>1</sup> Includes funds for pay act and wage board increases recommended in the Third Supplemental Appropriations Act, 1952.

<sup>2</sup> Includes \$1,130,000 for liquidation of contract obligations.

<sup>3</sup> Fund financed from power receipts. Not included in totals of this tabulation.

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*Comparative statement of appropriations for 1952, estimates for 1953, and amounts recommended in the bill for 1953—Con.*

Agency and item	Appropriations, 1952 <sup>1</sup>	Budget estimates, 1953	Recommended in bill for 1953	Bill compared with—	
				1952 appropriations	1953 estimates
<b>BONNEVILLE POWER ADMINISTRATION</b>					
Construction.....	\$68,090,000	* \$70,286,400	* \$66,523,400	-\$1,566,600	-\$3,763,000
Operation and maintenance.....	5,608,439	6,600,000	6,600,000	+991,561	-----
<b>Total, Bonneville Power Administration.....</b>	<b>73,698,439</b>	<b>76,886,400</b>	<b>73,123,400</b>	<b>-575,030</b>	<b>3,763,000</b>
<b>BUREAU OF LAND MANAGEMENT</b>					
Management of lands and resources.....	* 10,307,605	10,750,000	10,750,000	+442,395	-----
Construction.....	700,000	700,000	-----	-700,000	-700,000
Range improvements.....	(*)	(*)	(*)	-----	-----
<b>Total, Bureau of Land Management.....</b>	<b>11,007,605</b>	<b>11,450,000</b>	<b>10,750,000</b>	<b>-257,605</b>	<b>-700,000</b>
<b>BUREAU OF INDIAN AFFAIRS</b>					
Health, education, and welfare services.....	43,999,750	61,905,000	51,266,019	+7,266,269	-10,638,981
Resources management.....	* 12,034,360	18,372,000	12,949,760	+915,400	-5,422,240
Construction.....	* 10,575,000	* 35,856,000	* 5,310,000	-5,265,000	-30,546,000
Planning staff.....	-----	-----	150,000	+150,000	+150,000
General administrative expenses.....	3,525,647	5,217,000	3,525,647	-----	-1,691,353
Revolving fund for loans.....	800,000	1,000,000	1,000,000	+200,000	-----

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Payments to Choctaw and Chickasaw Nations	24, 155			- 24, 155	
Commutation of treaty obligations, Choctaw Nation of Indians in Oklahoma	<sup>10</sup> 385, 000			- 385, 000	
Total, Bureau of Indian Affairs, exclusive of tribal funds	71, 343, 912	122, 350, 000	74, 201, 426	+ 2, 857, 514	- 48, 148, 574
<i>Tribal funds</i> <sup>11</sup>	<i>2, 188, 000</i>	<i>2, 835, 000</i>	<i>2, 335, 000</i>	<i>+ 147, 000</i>	
<b>BUREAU OF RECLAMATION</b>					
General investigations	4, 500, 000	5, 000, 000	3, 000, 000	- 1, 500, 000	- 2, 000, 000
Construction and rehabilitation	<sup>12</sup> 207, 752, 725	194, 720, 000	153, 355, 400	- 54, 397, 325	- 41, 364, 600
Operation and maintenance	15, 977, 594	19, 000, 000	19, 000, 000	+ 3, 022, 406	
General administrative expenses	5, 778, 203	5, 500, 000	5, 500, 000	- 278, 203	
Emergency fund	400, 000	400, 000	400, 000		
Total, Bureau of Reclamation	234, 408, 522	224, 620, 000	181, 255, 400	- 53, 153, 122	- 43, 364, 600

<sup>1</sup> Includes funds for pay act and wage board increases recommended in the Third Supplemental Appropriations Act, 1952.<sup>4</sup> Includes \$4,096,400 for liquidation of contract obligations, and \$2,590,000 requested in H. Doc. 370.<sup>5</sup> Includes \$2,000,000 in the Supplemental Appropriations Act, 1952, and \$250,000 recommended in the Third Supplemental Appropriations Act, 1952.<sup>6</sup> Indefinite appropriation of receipts.<sup>7</sup> Includes \$300,000 in the Supplemental Appropriations Act, 1952, \$250,000 in the Second Supplemental Appropriations Act, 1952, and \$175,000 recommended in the Third Supplemental Appropriations Act, 1952.<sup>8</sup> Includes \$575,000 in the Supplemental Appropriations Act, 1952.<sup>9</sup> Includes \$1,380,000 for liquidation of contract obligations.<sup>10</sup> Included in the Second Supplemental Appropriations Act, 1952.<sup>11</sup> In addition to funds otherwise made available. Not included in totals of this tabulation.<sup>12</sup> Includes \$2,285,000 in the Supplemental Appropriations Act, 1952, and \$3,000,000 in the Second Supplemental Appropriations Act, 1952.

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Agency and item	Appropriations, 1952 <sup>1</sup>	Budget estimates, 1953	Recommended in bill for 1953	Bill compared with—	
				1952 appropriations	1953 estimates
<b>GEOLOGICAL SURVEY</b>					
Surveys, investigations, and research.....	<sup>2</sup> \$22, 099, 000	<sup>2</sup> \$29, 055, 000	<sup>2</sup> \$29, 055, 000	<sup>2</sup> \$6, 956, 000	.....
<b>BUREAU OF MINES</b>					
Conservation and development of mineral resources.....	\$17, 508, 603	18, 657, 000	18, 816, 800	+1, 308, 107	+ \$159, 800
Health and safety.....	4, 075, 000	4, 080, 000	4, 080, 000	+5, 000	.....
Construction.....	1, 567, 412	<sup>2</sup> 3, 600, 000	<sup>2</sup> 3, 600, 000	+2, 012, 588	.....
General administrative expenses.....	1, 260, 841	1, 278, 000	1, 278, 000	+17, 159	.....
Total, Bureau of Mines.....	24, 431, 856	27, 615, 000	27, 774, 800	+3, 342, 944	+159, 800
<b>NATIONAL PARK SERVICE</b>					
Management and protection.....	8, 175, 000	8, 791, 000	8, 791, 000	+616, 000	.....
Maintenance and rehabilitation of physical facilities.....	7, 448, 790	8, 004, 000	8, 004, 000	+555, 210	.....
Construction.....	11, 370, 000	12, 750, 000	11, 770, 000	+400, 000	-980, 000
General administrative expenses.....	1, 254, 774	1, 360, 000	1, 262, 000	+7, 226	-98, 000
Total, National Park Service.....	28, 248, 564	30, 905, 000	29, 827, 000	+1, 578, 436	-1, 078, 000

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FISH AND WILDLIFE SERVICE					
Management of resources	6, 953, 196	7, 292, 000	<sup>16</sup> 7, 292, 000	+ 338, 804	-----
Investigation of resources	<sup>17</sup> 4, 178, 986	4, 056, 000	4, 056, 000	- 122, 986	-----
Construction	<sup>18</sup> 1, 263, 742	400, 000	450, 000	- 813, 742	+ 50, 000
General administrative expenses	861, 631	904, 000	904, 000	+ 42, 369	-----
Administration of Pribilof Islands	( <sup>19</sup> )	( <sup>19</sup> )	( <sup>19</sup> )	-----	-----
Total, Fish and Wildlife Service	13, 257, 555	12, 652, 000	12, 702, 000	- 555, 555	+ 50, 000
OFFICE OF TERRITORIES					
Administration of Territories	<sup>20</sup> 7, 483, 000	<sup>21</sup> 14, 080, 000	8, 703, 037	+ 1, 220, 037	- 5, 376, 963
Alaska public works	7, 000, 000	20, 000, 000	7, 000, 000	-----	- 13, 000, 000
Construction of roads, Alaska	20, 000, 000	17, 000, 000	17, 000, 000	- 3, 000, 000	-----
Operation and maintenance of roads, Alaska	2, 940, 000	3, 318, 000	3, 318, 000	+ 378, 000	-----
Construction, Alaska Railroad	2, 000, 000	16, 000, 000	3, 906, 000	+ 1, 906, 000	- 12, 094, 000
Virgin Islands public works	992, 970	<sup>22</sup> 2, 567, 000	<sup>22</sup> 2, 567, 000	+ 1, 574, 030	-----
Total, Office of Territories	40, 415, 970	72, 965, 000	42, 494, 037	+ 2, 078, 067	- 30, 470, 963

<sup>1</sup> Includes funds for pay act and wage board increases recommended in the Third Supplemental Appropriations Act, 1952.<sup>12</sup> Includes \$150,000 in the Supplemental Appropriations Act, 1952.<sup>14</sup> Includes \$4,912,865 for activities previously carried under "Maintenance and Operation, Army."<sup>15</sup> Includes \$2,600,000 for liquidation of contract obligations.<sup>16</sup> In addition, indefinite appropriation of receipts from Pribilof Islands operations is included in accompanying bill.<sup>17</sup> Includes \$150,000 in the Supplemental Appropriations Act, 1952.<sup>18</sup> Includes \$530,000 in the Supplemental Appropriations Act, 1952.<sup>19</sup> Indefinite appropriation of receipts.<sup>20</sup> Includes \$300,000, in addition to pay act increases, recommended in the Third Supplemental Appropriations Act, 1952.<sup>21</sup> Includes \$1,960,000 requested in H. Doc. 359.<sup>22</sup> Includes \$1,467,000 for liquidation of contract obligations.

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Agency and item	Appropriations, 1952 <sup>1</sup>	Budget estimates, 1953	Recommended in bill for 1953	Bill compared with—	
				1952 appropriations	1953 estimates
<b>ADMINISTRATION, DEPARTMENT OF THE INTERIOR</b>					
Salaries and expenses.....	\$2,294,911	\$2,525,000	\$2,525,000	+ \$230,089	.....
Subtotal, Department of the Interior.....	526,546,416	624,081,800	491,218,763	- 35,327,653	- \$132,863,037
<b>VIRGIN ISLANDS CORPORATION</b>					
Revolving fund.....	2,595,000	1,665,000	975,000	- 1,620,000	- 690,000
Grants.....	130,000	255,000	241,000	+ 111,000	- 14,000
Administrative expenses <sup>2</sup> .....	130,000	134,000	134,000	+ 4,000	.....
Total, Virgin Islands Corporation.....	2,725,000	1,920,000	1,216,000	- 1,509,000	- 704,000
Grand total, Department of the Interior.....	529,271,416	626,001,800	492,434,763	- 36,836,653	- 133,567,037

<sup>1</sup> Includes funds for pay act and wage board increases recommended in the Third Supplemental Appropriations Act, 1952.

<sup>2</sup> Corporate funds. Not included in totals of this tabulation.

LEGISLATIVE COUNSEL

82D CONGRESS } HOUSE OF REPRESENTATIVES } REPORT  
2d Session } } No. 1628

INTERIOR DEPARTMENT APPROPRIATION BILL, 1953

MARCH 21, 1952.—Committed to the Committee of the Whole House on the State  
of the Union and ordered to be printed

Mr. KIRWAN, from the Committee on Appropriations, submitted the  
following

R E P O R T

[To accompany H. R. 7176]

The Committee on Appropriations submits the following report in  
explanation of the accompanying bill making appropriations for the  
Department of the Interior for the fiscal year 1953.

SCOPE OF THE BILL

The bill provides regular annual appropriations for all of the various  
activities under the jurisdiction of the Interior Department.

APPROPRIATIONS AND EXPENSES

A tabulation is presented at the end of this report detailing appro-  
priations in the bill for 1953, the budget estimates for 1953, the  
amounts appropriated for 1952, and a comparison of the amounts  
recommended in the bill with the appropriations for 1952 and the  
estimates for 1953.

The budget estimates of appropriations for the items provided for  
in the bill may be found in the 1953 Budget document, pages 734

through 834, and in House Documents Nos. 359 and 370. A summary of the totals follows:

The budget estimates for 1953 total \$626,001,800  
The Committee recommends in the accompanying bill \$492,434,763  
This is a reduction under the budget estimates of \$133,567,037

The amount recommended in the bill is a decrease below the 1952 funds appropriated and recommended for appropriation in the Third Supplemental Appropriation Act, 1952, of \_\_\_\_\_ \$36,836,653

The reduction represents a total cut of 21 percent in the budget estimates and a cut of 7 percent below the current year level, reflecting the Committee's determination to hold to a minimum program during the present critical period in which the conservation of dollars is so important.

A discussion of the Committee's recommendations for the various bureaus and activities of the Department follows:

OFFICE OF THE SECRETARY

*Enforcement of Connally Hot Oil Act.*—An appropriation of \$170,000 has been allowed. This is \$17,000 below the budget estimate of \$187,000 but an increase of \$330 above current year appropriations. It will permit continuation of the program at approximately the present level.

*Power and energy studies, New England and New York.*—An appropriation of \$50,000 was requested for this item. A request for the same item was denied last year with an instruction to the Department that legislative authorization for the program should be procured before appropriations are requested. No action has been taken by the Department to procure such legislative authorization and the item is therefore denied again this year.

*Construction, Southeastern Power Administration.*—An appropriation of \$6,350,000 was requested for this item. The Committee has allowed \$959,500. Of the amount allowed, \$869,500 is for continuation of construction of the previously approved Clark Hill-Greenwood, South Carolina, power line and is the total requested for this purpose. The remaining \$90,000 allowed is for plans and specifications for future program.

All funds requested for transmission lines and facilities in the Roanoke River basin, amounting to \$3,613,500, have been denied in view of the fact that a wheeling contract with the Virginia Electric Power Company is now in the final stages of negotiation. All funds requested for transmission lines and facilities in the Savannah River basin, except for the Clark Hill-Greenwood line, amounting to \$1,627,000, have also been denied, as has been the \$50,000 requested for plans and surveys for two lines from the Jim Woodruff Dam in the Apalachicola River basin. The Committee desires that further efforts be made to arrive at satisfactory wheeling agreements with the private utilities for transmitting power from the Clark Hill and Jim Woodruff Dams before further consideration is given to construction of the transmission facilities requested in the budget submission.

*Operation and maintenance, Southeastern Power Administration.—* \$760,000 has been allowed for this activity. While this is a reduction

of \$35,000 below the budget estimate, it represents an increase of \$544,000 above the current year appropriation. Of this increase, \$495,000 will be required for the purchase of power to firm up the Federal system and for the payment of wheeling charges under the pending contract with the Virginia Electric Power Company. This amount was attested to as necessary by both the Department witnesses and representatives of the Virginia Electric Power Company who appeared before the Committee. The remaining \$49,000 increase above the current year figure has been allowed for increased power marketing activities and for system operation and maintenance. These increases are considered necessary since the amount of power which will become available for disposal by the Administration from new generating facilities will increase more than 100 percent during fiscal year 1953.

*Construction, Southwestern Power Administration.*—The budget estimate of \$4,150,000 has been allowed for this item, an increase of \$775,000 over the current year figure of \$3,375,000. The appropriation will permit the orderly continuation and completion of transmission facilities in the Southwestern system. One new transmission line and substation costing \$633,300 to inter-connect with the facilities of the Grand River Dam Authority is programmed. The only other new item in the 1953 programs is a dispatching and warehouse building at Springfield, Missouri, for which \$206,700 is allowed, in order to provide a more centralized and efficient control for the operation and maintenance of the government facilities in the northeastern area of the Administration's activities.

Of the amount allowed for this item, \$400,000 is programmed for miscellaneous construction. These funds are used for the construction of short extensions to transmission lines in order to serve the government's customers and for improvements and additions, including the acquisition of minor facilities, to permit continuity of service or to maintain a recognized standard of service. The Committee is recommending funds for this purpose in 1953, as it did in 1952, to provide only for completion of construction which may be now in progress. However, the Committee does not intend to provide any construction funds after the fiscal year 1953 for line extensions, facility improvements, or acquisition of the same unless the expenditure items are specifically identified and justified in the budget presentation.

*Operation and maintenance, Southwestern Power Administration.*—The Committee recommends an appropriation of \$1,450,000 for this item against the budget estimate of \$1,500,000. The recommended appropriation is a decrease of \$50,000 below the estimate but an increase of \$194,288 above the current year appropriation. This increase has been allowed principally for increased workload resulting from an additional 1800 miles of transmission lines and 91 substations and switching facilities which will be added to the Southwestern System during the fiscal year 1953.

*Continuing fund, Southwestern Power Administration.*—An appropriation of \$231,000 is recommended instead of \$1,425,000 which was requested. The total budget request was to be used for the purchase of power, the payment of wheeling charges and the rental of transmission facilities of electric cooperatives and private utilities in the Southwestern Power Administration area. Payments to three of the six organizations, two Oklahoma utility companies and the M & A

Electric Cooperative, are to cover the costs of wheeling government power over their transmission lines to preferred customers. The \$231,000 recommended for appropriation is for the purpose of meeting these costs.

The program proposed to the Committee also included the purchase of all power generated by the other three organizations and the rental of all of their transmission facilities. The questions as to whether or not REA allotments to cooperatives can be used for the construction of generating and transmission facilities to be rented in total to the Southwestern Power Administration for the purpose of serving its customers, and the question of Southwestern Power Administration's authority to purchase steam-generated electric power and energy have been placed before the courts. In view of this fact the Committee has deferred all funds programmed for the purchase of power and the rental of facilities from the Central Electric Power Cooperative and the Show-Me Power Corporation of Missouri and the Western Electric Cooperative of Oklahoma amounting to \$1,194,000 in total.

This action has been taken without prejudice as to the merits of the budget request or the purpose for which the funds were to be used and can in no wise be interpreted as indicative of any attitude on the part of the Committee as to the merits of the pending law suits. The existing contracts if any, with these organizations are continuing in full force and effect pending adjudication of the pending suits. However, the committee was advised during the hearings that in any event and without regard to the pending litigation, the funds requested would not be needed to make payments to the three organizations named before January 1953. It is hoped that final decision in the pending cases will be rendered before that time. Under these circumstances, as well as for the reason stated above, the Committee has deferred the making of appropriations at this time. There will be opportunity to determine what amounts, if any, may be due after judicial determination of the rights of the parties to the various contracts.

It should be stated most clearly that the Committee does not attempt to pre-judge or to take a position for or against either the Government or other parties involved in the matters which have been submitted to the courts. The only purpose in deleting funds at this time is merely to hold the entire matter in abeyance until the courts have had an opportunity to give adequate attention to the controverted issues.

COMMISSION OF FINE ARTS

SALARIES AND EXPENSES

An appropriation of \$26,400 was requested. The Committee has allowed \$21,200, a reduction of \$5,200. The appropriation recommended is the same as the amount available and recommended for the current year.

BONNEVILLE POWER ADMINISTRATION

*Construction.*—A total appropriation request of \$70,286,400 was considered. The Committee recommends \$66,523,400, a reduction of \$3,763,000 below the budget request and a decrease of \$1,566,600 below the current year figure.

Of the total budget request, \$2,590,000 was contained in House Document No. 370, a supplemental estimate in the form of an amend-

ment to the Budget. This has been approved in full and includes funds for the construction of a 230 KV transmission line from McNary Dam to the Walla Walla substation for delivery of power to Pacific Power and Light Company and other users in the area. The Committee was informed by the Department witnesses that the power company agrees that the line is necessary to provide additional power at the Walla Walla load center to meet rapidly increasing demands in the general area of the Hanford Works.

Of the amount disallowed, \$900,000 was programmed for substation and switching facilities at Klamath Falls which would be necessary should construction of the Central Valley intertie with the Bonneville System be approved. Since funds requested by the Bureau of Reclamation for construction of this intertie have been denied so, therefore, is the \$900,000 for this item.

The Committee has also disallowed \$1,173,000 requested for a 230 KV transmission line between LaGrande and Baker, Oregon. Survey funds for the same line were denied in the 1952 request.

The remaining \$1,690,000 of the reduction is to be absorbed in the conduct of the 1953 program.

*Operation and maintenance.*—The budget request of \$6,600,000 has been approved for this item. This is an increase of \$991,561 over the current year appropriation and is considered by the Committee to be the minimum necessary for maintenance of the additional transmission lines and facilities which will be completed during the year and for marketing the additional power which will become available. The estimate for revenues in 1953 is \$39,650,000. This amount, in addition to covering the costs of operations and maintenance, will also cover depreciation and interest, and provide a net revenue of \$14,495,000 for return to the Treasury.

The activities of the Bonneville Power Administration are analogous to the type of activity carried on by private utilities. It would seem therefore that such operations should be budgeted along the lines required for corporations under the Government Corporation Control Act, Public Law 248, 79th Congress, 1st Session. The Committee requests that the Department give consideration to this matter and submit to the Congress at the time the hearings are held on the 1954 budget a proposed program for accomplishing such a change in the budget submission.

#### BUREAU OF LAND MANAGEMENT

For general reference the Committee would like to point out that the total receipts from revenue producing activities of the Bureau of Land Management for the fiscal year 1953 are estimated to be \$57,464,000. Of this amount, \$23,707,100 will be returned to the States and counties under existing provisions of law. The remaining \$33,756,900 will be returned to the Treasury. The direct costs of producing this amount of revenue are estimated to be \$12,667,600 for the fiscal year 1953.

The Committee recommends the sum of \$10,750,000 for the activities of the Bureau. This is a decrease of \$700,000 below the budget estimate of \$11,450,000, and \$257,605 below the actual and recommended appropriations for 1952.

MANAGEMENT OF LANDS AND RESOURCES

The appropriation request of \$10,750,000 is recommended. After taking into account the salary increases due to the 1951 Pay Act, this is a net increase of \$42,395 over the 1952 appropriation. The various activities for which these funds will be used are as follows:

*Lease and disposal of lands and mineral resources.*—The Committee has approved \$490,000, the budget request, for this item, and an increase of \$59,040 over the base for 1952. This increase is for the purpose of meeting additional workload resulting from an estimated increase in applications for mineral leases.

*Land use and disposal.*—A total of \$1,345,000, the budget request, is recommended for this item. This is a net increase of \$201,322 above the base for 1952 and is considered to be a minimum necessary to reduce a serious backlog in land applications and to provide for the proper maintenance of land records.

*Management of grazing lands.*—The Committee recommends \$1,610,000, the budget request, for this item. This is a net increase of \$74,679 above the 1952 base. The grazing fees which will be collected during the fiscal year 1953 are estimated to be more than enough to cover the cost of this activity.

*Forestry.*—A total of \$2,055,000 has been requested and is approved for this activity. This is an increase of \$246,941 above the base for the current year. The increase allowed is for the principal purpose of making possible a cutting schedule which will produce an increase of 25,000,000 board feet of timber from public lands to help meet the critical demand for timber at the present time.

*Cadastral surveys.*—The Committee has approved the budget request of \$778,000, the same amount as the base for 1952.

*Soil and moisture conservation.*—The budget request of \$1,736,000, an increase of \$550,000 above the base for 1952, is recommended. This appropriation will benefit approximately 600,000 acres, principally in the upstream watersheds of great river basins of the West and will put the upstream treatment work more in balance with downstream water resources development. This need has been emphasized by the Water Resources Policy Commission in its report to the President.

*Squaw Butte Experimentation Station.*—\$38,000 has been allowed for this item which is the same amount that was appropriated and recommended in 1952.

*Fire suppression.*—The budget estimate of \$150,000 is recommended for fire suppression for the fiscal year 1953. This is a reduction of \$250,000 below the total of \$400,000 appropriated and recommended for appropriation in the Third Supplemental for the current year.

*Maintenance of physical facilities.*—The appropriation recommended includes \$25,000 to be used for repairs to storage buildings and sheds for housing equipment, seed, and other supplies.

*Weed control.*—For this item \$1,345,000 is recommended, a reduction of \$528,295 below the amounts appropriated and recommended for 1952. The funds will be used for controlling the halogeton weed, the poisonous weed which is seriously threatening both Federal and non-Federal range lands in the western states. The reduction results from elimination of non-recurring costs for equipment. The program will continue at the present rate.

*General administration.*—The appropriation includes \$1,178,000 for general administration. This is an increase of \$22,708 above the adjusted base for the current year and is necessary for handling increased workload.

#### CONSTRUCTION

An estimate of \$700,000 was included in the budget to finance the construction of access roads to stands of timber in the revested Oregon and California grant lands. A similar request in 1952 was approved in the amount of \$700,000 after having been first denied by the House. The Committee has again deleted this item. The legislation relating to the distribution of receipts from the sale of timber made accessible by the proposed access roads has not been modified and it is still the Committee's opinion that the Federal Government should not invest in further capital improvements without deriving a larger share of the financial proceeds of harvesting the timber than is now provided for in the controlling legislation. The action taken by the Committee is without prejudice to the merits of the access road program.

#### BUREAU OF INDIAN AFFAIRS

The 1953 program for the Bureau which was presented to the Committee called for a greatly expanded activity requiring a total appropriation of \$122,350,000, which is an increase of \$51,006,088 above actual and recommended appropriations for 1952. The program was represented as having for its ultimate objective over a period of years, not specified, the complete integration of the Indian population so that a separate program of aid and support would no longer be necessary. The Committee is in complete agreement with respect to this objective. However, it finds itself without assurances that the program presented will meet the objective in the foreseeable future. In fact it is of the opinion that certain of the proposals in this greatly expanded program could retard attainment of the ultimate objective rather than help to accomplish it.

The desirability of laying out a course of action which will ultimately eliminate the need for a Bureau of Indian Affairs is undeniable. But to move into much larger expenditures for the next decade or more for this purpose should not be undertaken without the most thorough and complete study, making use of the best body of knowledge that can be assembled with respect to the areas of activity involved such as health, education, and economic development. For this purpose the Committee is proposing the establishment, for a period of one year, of a planning staff to be made up of consultants and specialists drawn from sources outside of the Department to prepare a study and a set of recommendations which can be considered by the Congress in connection with the appropriations for the next fiscal year. It is expected that the Secretary of the Department and the Commissioner of Indian Affairs will use the authority provided to draw into the staff the best recognized authorities in the fields of activities in which the Bureau must engage in order to accomplish the objective outlined.

Against the budget request of \$122,350,000, the Committee recommends \$74,201,426 for the fiscal year 1953. This is a decrease of \$48,148,574 below the budget estimate but provides an increase of

\$2,857,514 above the current year funds, and allows for some expansion, principally in health and educational programs as pointed out in the following discussion of the separate items making up the total budget.

#### HEALTH, EDUCATION, AND WELFARE SERVICES

A total of \$51,266,019 has been allowed for this group of activities, an increase of \$7,266,269 above the current year appropriations but a decrease of \$10,638,981 below the budget estimate.

*Hospitals, disease preventive and curative services.*—The Committee has allowed \$21,444,765 against a request of \$22,331,000. The amount allowed is a decrease of \$886,235 below the budget request but an increase of \$4,900,000 above the current year base. The budget included a proposal to transfer the Veterans' Administration hospital facility located at Fort Logan, Colorado, to the Bureau of Indian Affairs. This transfer is not approved and the funds programmed for its operation amounting to \$875,807 have not been allowed. With this exception, the program as presented to the committee is approved. The increase allowed will provide principally for the use of additional hospital beds and increased costs of hospitalization.

*Educational assistance, facilities and services.*—For this program \$26,367,919 has been allowed against a request of \$26,413,000, an increase of \$2,000,000 above the base for the current year. The program under this heading is approved substantially as presented to the Committee with one exception. The Pipestone School in Minnesota which the Bureau proposed to close is to be kept in operation through the fiscal year 1953.

*Welfare and guidance services.*—The funds allowed include \$2,520,075 for welfare and guidance services. This is a decrease of \$1,603,925 below the budget estimate of \$4,124,000 but an increase of \$500,000 above the base for the current year. The increase allowed will provide for small additional direct relief payments, boarding home care for children and the care of delinquents.

*Placement services.*—The budget proposed an increase of \$7,940,400 for this activity. None of this increase is allowed and the Committee recommends the base figure of \$579,600.

*Maintaining law and order.*—Against the request of \$517,000 for this item, the Committee recommends \$353,660, the amount available and recommended for the current year.

#### RESOURCES MANAGEMENT

A total of \$12,949,760 is recommended for the activities under this heading. This is a reduction of \$5,422,240 below the budget estimate of \$18,372,000 but an increase of \$915,400 above the funds available and recommended for 1952. The increase allowed is to be applied to the soil and moisture conservation program. All other activities under this heading are to be continued at the current level.

#### CONSTRUCTION

A total of \$5,310,000 against the budget estimate of \$35,856,000 is recommended. The amount allowed represents a \$30,546,000 reduction below the budget estimate and \$5,265,000 below the amount appropriated in 1952. Of the amount allowed, \$1,380,000 is for the

liquidation of contract obligations on the Anchorage Hospital. The sum of \$930,000 is to be used for the Wapato Project for completion of construction work on the Satus Unit No. 3 and the drainage facilities and employees' quarters for the Wapato-Satus Unit. The remaining \$3,000,000 has been allowed for the most urgent construction and is to be applied to the extent possible to items which can be completed in the fiscal year 1953.

The Committee has been advised that the Bureau has available in its construction appropriation the sum of \$25,000 which was appropriated pursuant to authorizations contained in the Act of October 8, 1940 (54 Stat. 1020), and the Act of July 24, 1947 (61 Stat. 418), for cooperation with public school district numbered 129, Pine County, Minnesota, for the construction, extension, equipment and improvement of public school facilities. These funds are to be applied toward the construction of a road approximately six miles in length, that will provide access for the Indian children living in the Lake Lena community to an existing school at Markville, Minnesota.

#### PLANNING STAFF

As explained previously, this is a new activity proposed by the Committee for the purpose of enabling the Commissioner to develop a comprehensive plan for the Indian Bureau to meet the objective of complete integration of the Indian population. An appropriation of \$150,000 to be available for one year is recommended for this purpose. It is also proposed to waive the requirements of the Civil-Service laws and the Classification Act in order to provide the Commissioner with the widest possible latitude in assembling a competent staff for the purpose of making the necessary studies and the preparation of such a plan.

#### GENERAL ADMINISTRATIVE EXPENSES

The budget estimate for this item was \$5,217,000. The Committee has allowed \$3,525,647 which is the amount appropriated and recommended for 1952.

#### REVOLVING FUND FOR LOANS

The Committee recommends \$1,000,000 for this fund which is used for making loans to assist Indians in acquiring livestock, farms, and other equipment needed to establish themselves in productive activities, and for establishing tribal enterprises. The amount allowed is \$200,000 more than is provided in 1952 for augmenting this fund.

#### TRIBAL FUNDS

An appropriation of \$2,335,000 is recommended from tribal funds not otherwise available. These funds are appropriated on the basis of requests prepared by the various tribal councils, and represent no charge against the funds of the Federal Treasury.

#### BUREAU OF RECLAMATION

The budget estimate of the Bureau of Reclamation for the fiscal year 1953 is \$224,620,000, a decrease of \$9,788,522 below the appropriations for 1952. The Committee has made a further reduction

10                   INTERIOR DEPARTMENT APPROPRIATIONS, 1953

amounting to \$43,364,600 and has allowed an appropriation of \$181,-255,400.

The policy of no new starts has been adhered to and no funds are allowed for this purpose in the appropriation recommended. The funds provided will permit the orderly continuation of construction programs the essential features of which have been previously approved by the Congress. Some expansion of existing power developments is provided for by the extension of transmission facilities. The continuation of work on some extensions to irrigation features already under way is also approved.

The budget submission contained a new proposal to the effect that \$12,000,000 of an anticipated unobligated surplus for 1952 of \$21,-660,813 in construction activities be reprogrammed for the fiscal year 1953, thereby reducing the amount of newly appropriated funds necessary. The Committee's approval of the program which is detailed in the following paragraphs includes approval of the reprogramming of these funds to specific projects.

GENERAL INVESTIGATIONS

The Committee recommends an appropriation of \$3,000,000, a reduction of \$2,000,000 below the budget estimate. In applying this cut it is the Committee's desire that no reduction be made in those investigations scheduled for completion in 1953. Further, the full amounts programmed for investigations of existing projects and for Alaskan investigations are to be expended for these purposes.

CONSTRUCTION AND REHABILITATION

The construction and rehabilitation program estimate has been reduced from \$194,720,000, to the amount of \$153,355,400. This is a reduction of \$54,397,325 below the current year figure and \$41,364,600 below the budget estimate. The major portion of the reduction has been realized by eliminating \$30,000,000 which it is estimated will be offset by unobligated balances accruing during the remaining part of the current year. This estimate is over and above the \$21,660,813 unobligated balance estimate at the time the budget was prepared and which was contemplated in laying out the 1953 program. A recent check on balances currently estimated shows a substantial increase over the original estimate. This fact and a review of balances carried over in previous years convinces the Committee that at least the additional \$30,000,000 will be available. In taking the action to reduce the budget estimate by this amount, the Committee has not altered the amounts programmed for specific projects, but has provided the means of recapturing for the Treasury an amount equal to that part of the funds approved for 1952 which cannot be obligated before the end of the current fiscal year and will carry over for use in 1953.

Other reductions which the Committee has made are reflected in the following table of amounts approved by the Committee for each project.

Project or unit	Budget estimate	Carryover funds	Appropriations for 1953	Total program approved for 1953
Eklutna.....	\$13,000,000		\$13,000,000	\$13,000,000
Gila.....	5,582,000		5,582,000	5,582,000
All American Canal.....	420,000	\$1,209,362		1,209,362
Colorado River Front Work and Levee System.....	2,007,000		2,007,000	2,007,000
Boulder Canyon.....		435,000		435,000
Davis Dam.....	1,754,000	1,528,661	1,754,000	3,282,661
Cochuma.....	6,270,000	2,230,000	6,270,000	8,500,000
Central Valley.....	40,000,000		37,940,000	37,940,000
Kern River.....	15,000	26,085	15,000	41,085
Kings River.....		34,000		34,000
Colorado Big Thompson.....	18,000,000	1,000,000	18,000,000	19,000,000
San Luis Valley.....		312,221		312,221
Boise Drainage.....		5,000		5,000
Boise Anderson Ranch.....		276,058		276,058
Boise Payette.....		215,000		215,000
Lewiston Orchards.....		10,911		10,911
Minidoka-Gooding.....		12,500		12,500
Palisades.....	10,000,000		10,000,000	10,000,000
Buffalo Rapids—First Division.....	222,000		222,000	222,000
Buffalo Rapids—Second Division.....	111,000		111,000	111,000
Fort Peck.....		321,000		321,000
Hungry Horse.....	13,245,000		13,245,000	13,245,000
Sun River.....	40,000		40,000	40,000
Tucumcari.....	204,000	150,000	204,000	354,000
Vermejo.....		225,000		225,000
Rio Grande.....	130,000	11,118	150,000	161,118
W. C. Austin.....	30,000		30,000	30,000
Deschutes-North Unit.....		352,264		352,264
Ochoco.....		4,287		4,287
Klamath.....	308,000		368,000	368,000
Provo River.....	2,310,000		2,310,000	2,310,000
Columbia Basin.....	20,000,000	917,754	20,000,000	20,917,754
Yakima-Roza.....	106,000	45,500	106,000	151,500
Eden.....	760,000		760,000	760,000
Kendrick.....	4,100,000		4,100,000	4,100,000
Riverton.....	437,000	100,000	437,000	537,000
Shoshone.....	216,000	71,651	216,000	287,651
Missouri River Basin Project:				
Phase A:				
Bostwick.....	3,124,000	841,000	3,124,000	3,965,000
Boysen.....	610,000	200,000	610,000	810,000
Cheyenne, Angostora.....	1,168,000		1,168,000	1,168,000
Frenchman Cambridge.....	2,043,000	1,500,000	2,043,000	3,543,000
Grand, Shoshone.....		28,000		28,000
Heart, Heart Butte.....		435,000		435,000
Helena-Great Falls, Canyon Ferry.....	4,754,000		4,754,000	4,754,000
Missouri, Souris, Jamestown.....	1,000,000		1,000,000	1,000,000
North Dakota pumping, Fort Clark.....	57,000		57,000	57,000
Oregon Trail, Glendo.....	100,000		100,000	100,000
Smoky Hill, Cedar Bluff.....		483,622		483,622
Solomon, Glen Elder.....	3,620,000			
Solomon, Kirwin.....	6,000,000		6,000,000	6,000,000
South Platte, Narrows.....		50,915		50,915
Three Forks, Crow Creek.....	500,000		500,000	500,000
Transmission Division.....	21,563,000	6,183,000	16,298,400	22,481,400
Upper Republican, St. Francis.....		154,202		154,202
Yellowstone, Cartwright.....		28,200		29,200
Yellowstone, Savage.....	2,000		2,000	2,000
Yellowstone, Sidney.....		17,298		17,298
Subtotal, Phase A.....	44,531,000	9,920,237	35,646,400	45,568,637
Phase B.....	2,500,000	1,682,802	2,500,000	4,182,892
Phase C.....				
Phase D.....	1,000,000		1,000,000	1,000,000
Phase E.....	5,000,000		5,000,000	5,000,000
Other Interior agencies.....				
Total Missouri River Basin project.....	53,031,000	11,603,120	44,146,400	55,749,529
Rehabilitation and betterment of existing projects.....	2,342,000	246,343	2,342,000	2,588,343
Inactive projects.....		369,988		369,988
Adjustments:				
Provo River (General Investigations).....		-18,000		-18,000
Missouri River Basin project.....		-24,019		-24,019
Subtotal.....	194,720,000	21,660,813	183,355,400	205,016,213
Reduction to offset 1952 additional unobligated balances available in 1953.....			-30,000,000	
Total.....	194,720,000	21,660,813	153,355,400	205,016,213

In addition to the program changes reflected in the Committee's approval of the use of carry-over funds, the following specific actions have been taken.

ALL-AMERICAN CANAL

The Committee was gratified to learn that an agreement between the Bureau of Reclamation and the Imperial Irrigation District has been finally executed for the operation and maintenance of the Imperial Dam and the All-American Canal. A total of \$420,000 was included in the budget for maintenance and operation by the Bureau. Since these costs will be assumed by the Imperial Irrigation District, the appropriation request for this specific item has been deleted. The Committee is aware, however, that some funds will be necessary for supervision under the agreement, for preparation of a master schedule for water diversions at Imperial Dam, and for operations at the dam other than those carried on by the Imperial Irrigation District. For these purposes, \$60,000 has been allowed under the item for Operation and Maintenance. In view of the intense interest in the two States, California and Arizona, in this project the Committee expects the Secretary of the Interior to report fully on the operations of the All-American Canal under the recently executed agreement. In administration of the agreement, the Yuma Project should be given adequate protection against increased operation and maintenance costs that may arise from siltation, excessive deterioration of the works or additional construction required in the interest of developing and operating the Pilot Knob drop for power production as authorized by the Boulder Canyon Project Act of 1923.

CENTRAL VALLEY PROJECT

The budget estimate for the Central Valley Project for 1953 was \$40,000,000. The Committee recommends \$37,940,000, having deleted \$2,000,000 for the proposed interconnection of the Central Valley power system with the Bonneville power system, and \$60,000 for substation additions for the Tracy-Contra Costa, Clayton-Ygnacio transmission line.

Deletion of the intertie from the 1953 program is the result of the Committee's desire to postpone consideration of the very critical question of tying the two areas of the Pacific Northwest and California. It is the Committee's opinion that such an action by use of either government or private transmission facilities is not desirable until the most exhaustive study delimiting all economic factors affecting these widely different areas has been accomplished.

The substation additions eliminated were for the purpose of providing government power direct to Camp Stoneman. Testimony given to the Committee indicates that the Camp is being adequately supplied by the Pacific Gas & Electric Company at the present time.

COLUMBIA BASIN PROJECT

There is included in the program for the Columbia River Basin \$125,000 for feasibility investigations for the third power house at Grand Coulee Dam so as to take full advantage of the power potentials of this project to meet the growing demands in the Pacific Northwest.

In order to expedite this investigation so that an estimate for construction of the third power house can be submitted at the earliest possible date, the Bureau is authorized to reprogram an additional \$100,000 to expedite geological and other explorations. It is understood this can be done without interfering with other essential features of the project program.

MISSOURI RIVER BASIN PROJECT

The total estimate for the Missouri River Basin program was \$53,031,000. The Committee has made a reduction of \$8,884,600, and has allowed \$44,146,400.

One new start was proposed in the budget estimates of the Bureau for 1953. This was the Glen Elder Dam in Kansas, for which an appropriation of \$3,620,000 was requested. The Committee has not allowed the project. In the first place, no information was presented to indicate why this particular project was singled out by the Bureau of the Budget when it disallowed other new starts which had been requested by the Bureau. Without probing into the relative merits of all of the new projects which have been under consideration during the past several years, the Committee finds itself in no position to approve this particular new start on the basis that it is more necessary than some others might be. Furthermore the President has recently appointed a Commission to make recommendations on all projects of this type in the Missouri River Basin and the Committee does not favor beginning construction of any new project until the report of this Commission is available.

The Committee has disallowed three other items proposed in the Missouri River Basin program. All of these were scheduled in the activities of the transmission division and they are as follows:

Yellowtail-Billings transmission line (115 KV and substations)	-----	\$875,000
Sioux City-Omaha (230 KV transmission line and related substations)	-----	1,476,000
Minnesota program:		
Jamestown-Fargo-Fergus Falls-Benson-Granite Falls-Mankato-Blue Earth-Jackson-Fort Randall (230 KV line and substations)	-----	2,913,600

The Yellowtail-Billings line and the Sioux City-Omaha line were denied last year and the Committee was given no justification this year adequate to alter its position. The Minnesota program proposed had the endorsement of both the private utilities and the cooperatives throughout the areas to be served. However, the Committee was not convinced of the need for constructing the proposed lines with Federal funds.

LANGUAGE PROVISIONS

The language in the bill under the construction and rehabilitation heading includes a new provision to the effect that no part of the appropriated funds shall be available for the initiation of construction on any new dam or reservoir with the dominant purpose of water storage for irrigation or water supply purposes, canal tunnel or conduit for water, or water distribution system, unless a repayment contract has been concluded between the United States and the water users. The language provides further that for all projects currently under construction, repayment contracts are to be concluded within 18 months from July 1, 1952. It is the Committee's intention to

deny any further appropriations after January 1, 1954, for projects now in the construction stage unless a repayment contract has been concluded by that time.

A further proviso in the language under this heading, which was carried in the bill last year also, is to the effect that no part of the appropriation shall be used for the construction of the Glendo Unit or any feature thereof until a definite plan report has been completed and reviewed by the States of Nebraska, Wyoming, and Colorado and approved by the Congress. The same type of proviso appears in connection with the construction of Morehead Dam and reservoir in Montana until such time as a definite plan report has been completed and reviewed by the States of Wyoming and Montana and approved by the Congress. The Committee has been advised that definite plan reports will be completed during the current year for both of these projects and it is the committee's intention that the language be considered no longer effective after the requirements of it have been fully met.

#### OPERATION AND MAINTENANCE

The budget request of \$19,000,000 is recommended for this item, representing an increase of \$3,022,406 above the current year base. The increase has been allowed to provide for operation and maintenance of additional facilities in 1953. Of the amount allowed, \$60,000 is specifically authorized for maintenance and operation of the Imperial Dam and All-American Canal under the terms of the recently executed agreement with the Imperial Irrigation District.

#### GENERAL ADMINISTRATIVE EXPENSES

The budget estimate of \$5,500,000 is recommended for this item, a reduction of \$278,203 below the current year funds amounting to \$5,778,203.

#### EMERGENCY FUND

The estimate of \$400,000 for augmenting the emergency fund authorized by the Act of June 26, 1948, is approved. This is the same amount which was appropriated in 1952.

Appropriations to the emergency fund are used to insure continuous operation of irrigation and power systems of the Bureau only in the event of emergency conditions such as droughts, canal bank failures, generator failures, and damage to transmission lines.

#### GEOLOGICAL SURVEY

#### SURVEYS, INVESTIGATIONS, AND RESEARCH

The budget estimate of \$29,055,000 is recommended for the activities of the Geological Survey, an increase of \$6,956,000 above the current year figure of \$22,099,000. The amount allowed includes \$4,912,865 for mapping activities performed by the Survey for the Army and for which funds have been previously appropriated to the Army. The remaining part of the increase over the current year base is distributed among various activities of the Survey as explained in the following paragraphs.

*Topographic surveys and mapping.*—An appropriation request of \$13,900,000 has been approved for this activity and represents an increase of \$648,135 above the base for the current year. \$270,000 of the increase allowed is programmed for the Pacific region and is dictated by increased military demands for mapping sparsely settled areas on the West Coast. The remaining \$378,135 of the increase is for the revision and reprinting of maps and is related to the demand for maps of various types.

*Geological and mineral resource surveys and mapping.*—The \$6,525,000 which is allowed for this item is an increase of \$716,000 above the base for 1952. The activities under this heading are directed at increasing our sources of minerals and mineral fuels. In view of the fact that defense production requirements are already exceeding the capacity of known sources of a number of critical minerals, the relatively small increase in the program seems well justified.

*Water resource investigations.*—The estimate of \$6,375,000 is approved and represents an increase of \$644,000 above the 1952 base. The increase will help to meet the growing demand for water data by the defense establishments and the Atomic Energy Commission in connection with the location of military and industrial facilities.

*Soil and moisture conservation.*—An appropriation of \$44,000 has been provided for this activity. The same amount is available in 1952.

*Classification of lands.*—For this activity an appropriation of \$410,000 is recommended, providing for an increase of \$50,000 above the current year base.

*Supervision of mining and oil and gas leases.*—The budget estimate of \$1,110,000, an increase of \$174,000 above the funds available in 1952, is recommended. The increase allowed is considered the minimum necessary to meet an estimated 25 percent increase in the work-load due to the rapid increase in number of mineral leases coming into force.

*General administration.*—The budget estimate of \$691,000, representing an increase of \$21,000 above the amount available and recommended for the current year, is approved.

#### BUREAU OF MINES

A total appropriation of \$27,774,800 is recommended for the activities of the Bureau of Mines. This is an increase of \$3,342,944 above the approved and recommended appropriations for the current year and \$159,800 above the budget estimate. The amounts allowed for the various programs of the Bureau are explained in the following paragraphs:

#### CONSERVATION AND DEVELOPMENT OF MINERAL RESOURCES

The Committee recommends an appropriation of \$18,816,800 against an estimate of \$18,657,000. The amount allowed is an increase of \$1,308,197 above the current year appropriations and \$159,800 above the budget estimate. The expenditures under this head are for the purpose of conserving and developing mineral resources including fuels, minerals and metals, and for controlling mine fires.

*Fuels.*—The budget estimate for the activities under this heading was \$11,068,103, an increase of \$364,750 above the current year base. The Committee has approved \$11,227,903, or an increase of \$159,800 above the budget estimate. The Committee has provided \$75,000 for the testing and gasification research on coals of the Pacific Northwest. The remaining \$84,800 of the increase made by the Committee is for the purpose of continuing at the 1952 level the mine flood prevention studies in an effort to find a solution to the mine flooding condition that threatens to destroy the anthracite reserves in the State of Pennsylvania.

*Minerals and metals.*—The budget estimate of \$7,228,139 has been allowed for this item, an increase of \$2,040,493 above the current year base. The increase provided will step up the program for improving mining technology, discovering metallurgical processes to make better use of low-grade ores, and the development of substitutes for scarce commodities.

*Control of fires in inactive coal deposits.*—The budget estimate of \$360,758, the same amount as was provided for the current year, is approved.

#### HEALTH AND SAFETY

The Committee recommends the budget estimate of \$4,080,000 for this program. This is a \$5,000 increase over the total of \$4,075,000 which is available and recommended for the current year.

The Committee is cognizant of the need for adequate inspection service and has approved the full amount requested for the fiscal year 1953. In fact the Congress has approved the full budget for inspectors requested every year since 1949.

#### CONSTRUCTION

The budget estimate of \$3,300,000, an increase of \$2,012,588 above the funds available in the current year, is approved. Of the amount allowed, \$2,600,000 is for liquidation of obligations incurred under previous authority and will be used for the construction of an experiment station at Morgantown, West Virginia. This station is for research and investigation in the mining, preparation, and utilization of coal, petroleum, natural gas, peat, and other minerals. A total of \$750,000 will be used for the construction and equipment of an experiment station at Reno, Nevada, authorized by Public Law 568, 81st Congress, for research pertaining to the mining, use, and conservation of rare and precious metals of the Sierra Nevada region. The remaining \$250,000 of the appropriation is for needed improvements of present plants and for equipment as programmed in the budget presentation for the synthetic liquid fuels research and demonstration activities.

#### GENERAL ADMINISTRATIVE EXPENSES

The Committee recommends \$1,278,000, the budget estimate for 1953. This is an increase of \$17,159 above the current year actual and recommended appropriations.

NATIONAL PARK SERVICE

The accompanying bill contains an appropriation of \$29,827,000 for the activities of the National Park Service. This compares with \$28,248,564 available and recommended in the current year and is a reduction of \$1,078,000 below the budget estimate for 1953.

MANAGEMENT AND PROTECTION

The Committee recommends the budget estimate of \$8,791,000 for the five programs conducted under this heading. This is an increase of \$616,000 above the 1952 base for this group of activities.

*Management of park and other areas.*—An appropriation of \$6,922,820, an increase of \$346,495 above the current year base for this activity is recommended. The increase will be distributed in relatively small amounts to most of the 180 areas under the jurisdiction of the Park Service. It will be used to meet the increased cost in supplies and materials and will provide for some additional seasonal rangers to help handle an additional workload resulting from the increasing numbers of visitors to the National Park areas and monuments. The increase will also provide for the management of three additional areas added to the Park Service's responsibilities in 1953.

*Forestry and fire control.*—An estimate of \$654,000 presented in the budget has been approved. This represents an increase of \$18,895 above the amount available in 1952 and will permit small increases in fire control personnel in areas where additional land has been acquired and in others where experience has indicated the most frequent and damaging fires can be expected.

*Soil and moisture conservation.*—The budget estimate of \$91,200, which is the same amount as is available in the current year, has been approved.

*Park and recreation program.*—The Committee recommends \$849,800 requested in the budget estimate. This is an increase of \$100,310 above the current year base and is to be used principally for accelerating the rate of accomplishment in river basin studies, particularly in those river basins for which water control agencies have programmed construction projects and a definite time for completion of the basin studies has been established.

*Concessions management.*—The Committee recommends the budget request of \$273,180, the same amount as is available during the current year. There are 162 major concessionnaires operating in parks and other areas. Funds appropriated under this item are used for negotiation of contracts, auditing records, and general administration of the concessions program.

MAINTENANCE AND REHABILITATION OF PHYSICAL FACILITIES

The budget estimate of \$8,004,000 for the maintenance and rehabilitation of roads and trails, buildings, utilities, and other facilities of the Park Service is recommended. This is an increase of \$555,210 above the amounts available and recommended for the current year. The Park Service will have an additional 335 miles of roads and trails to maintain in the fiscal year 1953. That portion of the budget esti-

mate allocated to maintenance and operation of buildings and utilities amounts to 1.66 percent of the estimated valuation of the facilities involved, which would be a low allowance for the maintenance function alone.

#### CONSTRUCTION

An appropriation of \$11,770,000 against the budget estimate of \$12,750,000 is recommended. The amount allowed is a reduction of \$980,000 below the budget estimate but an increase of \$400,000 over the funds available during the current year.

*Parkways.*—A total of \$8,085,000 was requested for the construction of parkways. The Committee has allowed \$7,105,000. In arriving at this figure, the Committee has specifically disallowed the following funds;

Blue Ridge Parkway, North Carolina and Virginia	.....	\$170,000
Suitland Parkway, Maryland	.....	680,000
Rights-of-way, plans, and advance construction plans and surveys	.....	130,000
<b>Total</b>	.....	<b>980,000</b>

The desirability of the two parkways for which funds have been denied is recognized by the Committee. However, it is believed that work proposed for the fiscal year 1953 can be deferred with justification in view of the urgent need for conserving dollars.

*Roads and trails.*—The budget estimate of \$2,675,000 has been allowed for the construction of 23 miles of road, 3 miles of trails, reconstruction and surfacing of 27 miles of road and 13 miles of trails, and construction of 7 bridges. This work represents less than 2 percent of the estimated needs for additional roads and trails and for reconstruction in terms of mileage.

*Buildings and utilities.*—The Committee has allowed the budget estimate of \$1,725,000, an increase of \$430,000 above the amount allowed for the 1952 program. The funds will provide for only the most urgent construction in a program estimated to cost \$140,000,000 for complete development of all areas under the jurisdiction of the Park Service.

*Acquisition of lands and water rights.*—The budget estimate of \$265,000 is recommended for the acquisition of lands and water rights within the National Park system. This compares with the sum of \$1,750,000 which was available during 1952.

The funds included in the bill for general land acquisitions are not to be used for acquisition of privately owned lands located within the boundaries of existing areas through condemnation proceedings.

#### GENERAL ADMINISTRATIVE EXPENSES

The budget estimate for all activities under this heading is \$1,360,000. The Committee recommends \$1,262,000, a reduction of \$98,000, but an increase of \$7,226 above the amount available and recommended in the current year.

#### FISH AND WILDLIFE SERVICE

The Committee recommends an appropriation of \$12,702,000 for the activities of the Fish and Wildlife Service in the management and investigation of resources, the construction of related facilities and

general administration. This is an increase of \$50,000 above the budget estimate but a decrease of \$555,555 below the amounts available and recommended during 1952.

MANAGEMENT OF RESOURCES

An appropriation of \$7,292,000 is recommended for the activities under this head. This is the budget estimate and represents an increase of \$338,804 above the funds available and recommended during 1952.

The Committee has, for some time, been aware of the inadequacy of the management and protection program in Alaska with particular reference to the conservation of salmon resources. The conservation problems have increased many fold in the last years because of the large increases in population and the stationing of additional military forces throughout the Territory. Fishing and hunting as a principal recreation has become no less a problem than the increase in commercial interests in salmon. The level of appropriations for the resources management activities of the Bureau in Alaska during recent years has not been adequate to support a fish and game law enforcement staff even as big as is maintained in the State of Rhode Island.

In order to meet this situation without increasing direct appropriations by highly disproportionate amounts there has been included in the bill for 1953 a provision making available 25 percent of the proceeds, estimated to be \$807,500 for 1952, from the previous year's sale of seal skins and other products from the Pribilof Island operations for use in the fish and wildlife resources program in Alaska.

The Committee's action with respect to the separate programs under the heading of Management of Resources are discussed in the following paragraphs:

*Administration of fish and game laws.*—The estimate of \$1,750,176 has been allowed for this activity. This represents an increase of \$129,601 above the current year base. A total of \$75,000 of the increase will be used to replace obsolete engines on aircraft used in Alaska. The remaining amount will provide for the employment of additional enforcement agents and for the operation of 2 salmon counting weirs in the more important red salmon spawning streams in Alaska.

*Propagation and distribution of food fishes.*—The budget estimate of \$2,320,683 is recommended. This is an increase of \$140,000 above the current year base and will provide for the maintenance and operation of the existing fish hatcheries.

*Mammal and bird reservations.*—The Committee recommends the budget estimate of \$1,843,872, an increase of \$55,000 above the 1952 base. The increase will be used for the purchase of some replacements for worn out equipment.

*River basin studies.*—An appropriation of \$318,250, the budget estimate, is recommended for this activity, representing an increase of \$70,000 above the 1952 base. This is principally a program of determining the extent and type of fish and wildlife in river basins for which dam and reservoir construction is contemplated and includes the review of plans of other agencies to determine the effects of such developments on these important resources.

*Control of predatory animals and injurious rodents.*—The budget estimate of \$960,936 is recommended. While this is an increase of

\$40,000 above the base of 1952, it is sufficient only to continue the program at approximately the present level.

*Soil and moisture conservation.*—A total of \$98,083 has been approved for this activity and it is the same amount as that available during the current year.

## INVESTIGATION OF RESOURCES

For this group of activities, the Committee recommends the budget estimate of \$4,056,000, which is a reduction of \$122,986 below the amounts available and recommended during 1952.

amounts available and recommended during 1952.

*Research on fish and fisheries.*—The budget estimate of \$2,002,913 is recommended, a decrease of \$123,506 below the total funds available and recommended in 1952.

*Exploration, development, and utilization of fishery resources.*—The Committee recommends the budget estimate of \$1,578,989, an increase of \$2,271 over the funds available and recommended in 1952.

*Research on birds and mammals.*—The budget estimate in the amount of \$474,098, is recommended, a reduction of \$1,751 below the 1952 funds available and recommended.

## CONSTRUCTION

An appropriation of \$450 000 is recommended for this item. This is an increase of \$50,000 above the budget estimate but a decrease of \$813,742 below the appropriations for 1952.

The \$50,000 above the budget estimate recommended by the Committee is for the purpose of financing in part the construction of a combination dike, water control structure and roadway across Taw Caw Creek in the Santee National Wildlife Refuge, Clarendon County, South Carolina. The Committee has been advised that an increase in the level of the Santee-Cooper reservoir has flooded out an existing road in the wildlife refuge area which was the only reasonable access for farm residents of the area to school and shopping areas. The proposed structure will not only provide this necessary connecting thoroughfare but will materially improve the opportunities for conservation of water fowl by replacing feeding areas being destroyed in the main Santee reservoir area. It is the Committee's understanding that the total cost of the structure will be \$35,000 to \$90,000 and that the additional expense above the \$50,000 provided herein will be met by the County.

GENERAL ADMINISTRATIVE EXPENSES

The budget estimate of \$974,000, an increase of \$42,369 above the current year appropriation, is recommended. This increase will permit the employment of additional personnel principally in the seven regional offices to meet increased workload.

## ADMINISTRATION OF THE BRITISH ISLANDS

This item provides for an appropriation of an amount not exceeding 60 percent of the total proceeds of sales of furs, seal skins and other products of the wildlife resources of the Pribilof Islands during the preceding fiscal year. This amount is estimated to be \$1,938,000 for 1952. The budget proposed that this appropriation be changed from an annual indefinite to a permanent indefinite appropriation. The

Committee has not approved the change. Under the Act of September 27, 1950, the 60 percent of the proceeds made available by this appropriation are used for the management of the Alaska fur seal herd, the furnishing of food, schooling and medical attention for the 525 natives of the Island and for the maintenance of buildings, roads and a supply vessel.

OFFICE OF TERRITORIES

The total budget estimate for the various activities under the Office of Territories program was \$72,965,000. The Committee recommends \$42,494,037, a reduction of \$30,470,963 below the budget estimate, but an increase of \$2,078,067 above the current year actual and recommended appropriations.

ADMINISTRATION OF TERRITORIES

*Territory of Alaska.*—The budget estimate of \$720,360 is recommended. This is an increase of \$129,413 over the current year base. A total of \$48,000 of the increase is for expenses of the legislature which meets biennially. Most of the remaining part of the increase is necessary to cover increased costs in the care and custody of Alaskan insane.

*Territory of Hawaii.*—The Committee recommends the budget estimate of \$88,916. This is an increase of \$50,651 over the 1952 base and provides principally for the expenses of the legislature which meets biennially.

*Virgin Islands.*—The Committee has reduced the budget estimate of \$1,065,000 by an amount of \$6,750, which was programmed for a management survey. The appropriation recommended is \$1,058,250. This represents a decrease of \$15,218 below the adjusted appropriation for the current year.

*Guam.*—The Committee has allowed an appropriation of \$237,000, the budget estimate, representing an increase of \$10,590 above the appropriation for 1952. The increase allowed is principally for the purpose of financing all approved positions on a full time basis during the fiscal year.

*American Samoa.*—An appropriation of \$1,400,929 is recommended against an estimate of \$1,407,100. The reduction of \$6,171 has been made in funds requested for travel expenses. The amount allowed represents an increase of \$732,958 above the amounts appropriated and recommended in 1952, of which \$350,000 will be used for improvements in the water supply system and docking facilities and for the construction of a dormitory for nurses. The remaining portion of the increase is principally for the purpose of replacing local revenue losses and will permit continuation of the program in the Islands at approximately the same level as in the current year.

Of the funds allowed in this appropriation, there is authorized to be used not to exceed \$60,000 for use in developing the fishing industry.

The Committee has been informed of an intense interest in military service on the part of the Samoans and of the fact that there is now no enlistment facility in the Islands. It is impossible for volunteers to join the services because of lack of transportation facilities to points

of enlistment. Even when facilities are available, the cost is too great. The Committee urges the military services to work out some plan for providing the desired enlistment facility, at least periodically, in the Islands.

*Canton Island Administration.*—An appropriation, amounting to \$17,000, is recommended for administration of Canton Island. This Island is administered jointly by the United States and Great Britain under an agreement completed in April, 1939. Up to the present time, the British have had an administrator stationed on the Island fulfilling their part of the agreement, and the functions of the United States Resident Administrator have been performed by the Civil Aeronautics Administration station manager at Canton. The Civil Aeronautics Administration and the Department of Interior are in agreement that the increasing work relating to civil government dictates the need for a separate office under the jurisdiction of the Department of Interior for this purpose. The appropriation of \$17,000 will provide for three positions; one for the Administrator of Civil Affairs, another for a secretary, and the third for a teacher for the 53 school-age children on the Island. A school already has been established, but to date there has been no accredited elementary teacher available.

*General administration.*—The Committee has reduced the budget estimate of \$370,720 by the amount of \$66,638 and has allowed an appropriation of \$304,082, the same amount as is available and recommended in the current year.

#### TRUST TERRITORY

Funds programmed for the operation of the Trust Territory of the Pacific Islands are included in the appropriation item Administration of Territories. The Committee recommends an appropriation of \$4,876,500 for this program against budget estimates of \$10,173,904; of which \$1,900,000 was included in House Document No. 359. This is a reduction of \$5,297,404 below the budget estimate and is \$300,000 less than the amount estimated to be available during 1952 through appropriations and local revenues.

The Trust Territory of the Pacific Islands is made up of the island groups known before the last war as the Japanese Mandated Islands. These islands were under the control and administration of the Navy from the close of World War II until July 1, 1951, at which time they were transferred to the jurisdiction of the Interior Department. The islands are administered by the United States under a trusteeship agreement with the United Nations which agreement was approved in 1947 by the Congress.

Up to the present time there is no organic legislation for administration of the islands. The fact that this would be a stumbling block in the way of obtaining appropriations for administration of the islands was made clear to those responsible for proposing legislation in the action of the House on this item in the 1952 appropriation act.

In view of the lack of action to obtain such legislation, the Committee instructs the Department of Interior to prepare and seek action on organic legislation immediately. With respect to this matter, language has been included in the accompanying bill to preclude the expenditures of any of the monies appropriated therein until proper authority in law for such expenditures is in existence.